# Innovation in community-based settings:

# Supporting Federally Qualified Health Centers to implement complex health interventions.

Mónica Pérez Jolles, PhD, M.A.

USC Gehr Family Center for Health Systems Science and Innovation Keck Medicine of USC



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Some of the ideas presented are informed by mentors and faculty at the Implementation Research Institute.



## Why FQHC contexts serving families?

What works?

How service delivery innovations operate?

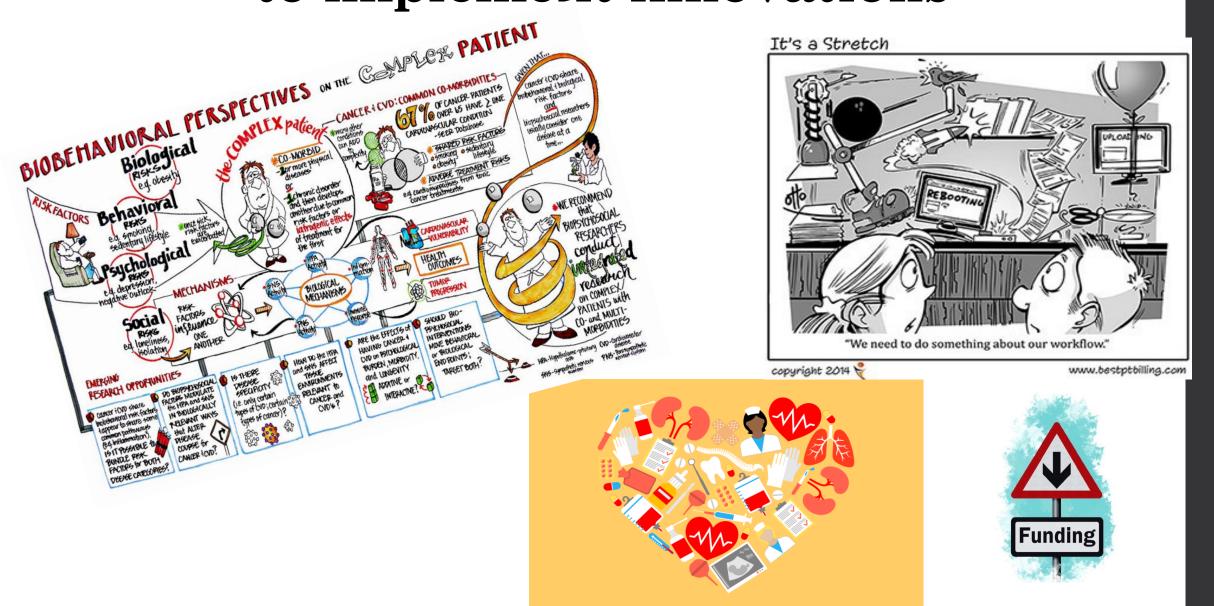
Applicable solutions that promote equity and inclusion





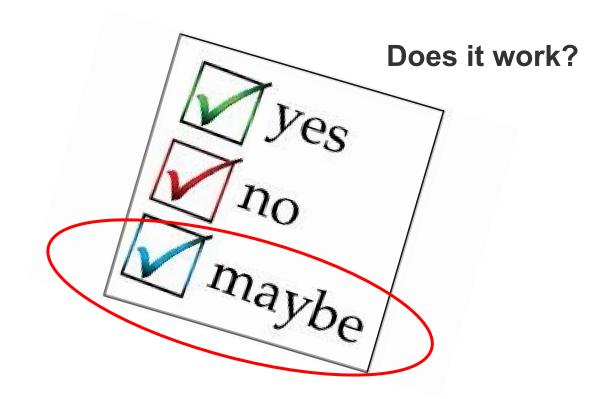


# But many challenges faced by FQHCs to implement innovations



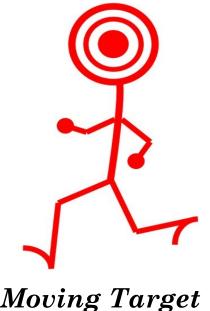
# What other challenges?

• Implementation of interventions that work sometimes, in certain settings and for certain patient populations/communities



# Complex Health Interventions

- ☐ Their execution requires precision (potential for error/deviations)
- ☐ Their implementation requires high coordination
- ☐ Often, they involve a difficult concept to 'grasp' in the field
- ☐ Difficult to successfully implement
  - ☐ The intervention must be highly integrated into the local context
  - ☐ It requires dynamic and multi-level changes



Moving Target

# How can we better prepare FQHCs' immer comtext to successfully innovate?



## Understanding sources of variation



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Core Functions and Forms of Complex Health Interventions: a Patient-Centered Medical Home Illustration

Authors	Authors and affiliations				
Mónica Perez Jolles 🗹 , Rebecca Lengnick-Hall, Brian S. Mittman					
Perspective First Online: 08 January 20	19				

#### **Abstract**

Despite policy and practice support to develop and test interventions designed to increase access to quality care among high-need patients, many of these interventions fail to meet expectations once deployed in real-life clinical settings. One example is the Patient-Centered Medical Home (PCMH) model, designed to deliver coordinated care. A meta-analysis of PCMH initiatives found mixed evidence of impacts on service access, quality, and costs.

Conceptualizing PCMH as a complex health intervention can generate insights into the

# **Key Concepts**

### System/Patient Needs

Identified needs that motivate the development of the intervention\*.

Based on the clinical settings' structures, payment models and patient characteristics.

#### **Core Functions**

The intended structural and procedural goals and purposes to reach the intervention goals.

Focus on *standard* macro competencies around change/transformation processes.

Fidelity is assessed at this level.

Absence of core functions challenges the integrity of the intervention and its implementation success.

#### **Forms**

Specific steps and activities taken to carry out or perform each core function.

Forms are *customized* or tailored to each local setting and patient population.

Forms can evolve to account for ongoing change.

A single core function can have multiple forms.

Adaptations are assessed at this level.

Absence of a particular form does not compromise the integrity of the intervention as it can be substituted for another form.

### Research Partner

Federally Qualified Health Center (FQHC) with a network of 26 community-based clinics located in Southern California





### Defining the Medical Home

The medical home is an approach to primary care that is:

#### Person-Centered

Supports patients and families in managing decisions and care plans

### Comprehensive

Whole-person care provided by a team

### Coordinated

Care is organized across the 'medical neighborhood'

### Committed to Quality and Safety

Maximizes use of health IT, decision support and other tools

#### Accessible

Care is delivered with short waiting times, 24/7 access and extended in-person hours

## PCMH as a Complex Health Intervention

- ✓ Its execution requires precision
- ✓ Its implementation requires high coordination
- ✓ Difficult concept to 'grasp' in the field
- ✓ Difficult to successfully implement across clinical settings
  - ✓ The intervention must be highly integrated into the local context
  - ✓ It requires changes at the organizational, workforce and patient levels



**Organizational level** 



Workforce level





Bauman, Stein & Ireys, 1991

# Applying the concepts of Functions and Forms in the field

### PCMH Functions & Forms Matrix

Table 1. Patient-Centered Medical Home Care Function & Form Matrix Table

#### Patient Centered Medical Home (PCMH) Principles 1-5 1. ACCESSIBLE CARE Health system makes primary care accessible through minimizing wait times, enhanced office hours, and after-hours access to providers through alternative methods such as telephone or email1 Motivating **PCMH Core Functions** PCMH Tailored Group of Activities (Form) problems/needs Strategies for expanding access to in-person (Standardized) A. Offer enhanced options for care/appointments. (examples) increased access to in-person Provide care for patients in nontraditional ways (e.g., telephone, email) care After hours' clinic/open scheduling Patients unable to reliably access care when needed1 B. Facilitate and document II. Resources that enable remote access to medical information or virtual consultation. (examples) remote access to health consultation / clinical advice 24/7 access to clinical advice C. Create written processes and III. Resources that enable remote access to medical defined standards to facilitate information. (examples) patient's access to EHR Patient web portal achieves its effects. It can also address beterogeneity by

Motivating need/ problem

Unreliable patient access to health care when needed

Core functions (standardized)

Offer enhanced options for access to in-person care



Forms (tailored)

In person care outside of traditional hours Schedule same day appointments



### Goals of this case study:

- 1. Identify the core functions and forms of Patient-Centered Medical Home (PCMH) care within Federally Qualified Health Center clinics
- 2. Explore the applicability of these concepts with clinical partners

Goal 1. Identify the core functions and forms of Patient-Centered Medical Home (PCMH) care within Federally Qualified Health Center clinics

### **Ethnographic Methods**

Walking interviews/ Observations



Sit-in interviews



Quarterly Leadership Meetings



Document review



SEGMENT 1 – F&F MATRIX TOOL FOR DATA COLLECTION							
Participant ID:							
Step 3. Need or problem	Step 2. Function / goal	Step 1. Form / activities					
		1.					
		2.					
		3.					
		4.					
		_					
What problem or need	What would be the goal or	DAY TO DAY					
is this goal addressing?	purpose of this activity?	◆ ACTIVITY # 1					
[PROBLEM/NEED]	[FUNCTION]	[FORMS]					

The Function and Form
Matrix was used to capture
participants' day-to-day
routine activities to deliver
the intervention (PCMH), its
perceived goals and needs.

## What we found from this process

- 1. Lack of PCMH implementation **flexibility** to account for differences at each clinic (customizations)
- 2. Difficult concept to 'grasp' in the field
- 3. Need to integrate and align functions and forms

Goal 2. Explore the applicability of these concepts with clinical partners

## Tailored Functions & Forms Matrix

S SwHOS S		MAPPING THE PCI	MH CARE MODEL AT	=> AHRQ-NCQA STANDARDS	
WHAT? WHEN? WHERE?	Source: AHRQ	Motivating Need - Source: Published Literature	Source: USC Team Analysis based on the PCMH literature	PCMH Forms Source: Borrego Health	FLAG: (e.g., mix between NCQA & / implemented
NCQA SIX STANDARDS OF CARE /CORPORATE CATEGORY	PCMH PRINCIPLES	MOTIVATING PROBLEM	GGAL FUNCTION(S)	DESCRIPTION/Additional Information This column could be seen as referring to PCMH FORMS	
Knowing & Managing Your Patients (KM)	Quality and Safety		Function D. Monitor and measure care as delivered to assure adherence to evidence-based standards	Comprehensive health assessment includes (all items required)Documented process and evidence of implementation-CORE-Comprehensive health assessment –see above. Screen shots of all assessments used in EHS	
Knowing & Managing Your Patients (KM)	Comprehensive Care	Care is episodic. Lack of innovative models of team work to support team-based care	Function A. Identify needs and services in health continuum, including social and behavioral needs	Has regular "case conferences" involving parties outside the practice team (e.g., community supports, specialists)only within Borrego; PCP. Psychologist; Psychiatrist; RN; Care coordinator; Community Health worker	mis-alignment id
Care Coordination & Care Transitions (CC)	Coordinated Care	Lack of communication and coordination across health care providers and institutions.	Function A. Create an infrastructure to exchange information via shared records	Monitors the timeliness and quality of the referral responseDocumented process AND •report	
Patient-Centered Access & Continuity (AC)	Accessible Care	Patients need to reliably access care when needed	Function A. Offer enhanced options for access to in- person care	Provides same-day appointments for routine and urgent care to meet identified patient needsDocumented process AND • Evidence of implementation-same day included in Basic - Some sites leave openings for same day. Address with HCP group	
Patient-Centered Access & Continuity (AC)	Quality and Safety		Function D. Monitor and measure care as delivered to assure adherence to evidence-based standards	Documents clinical advice in patient records and confirms clinical advice and care provided after-hours does not conflict with patient medical recordDocumented process AND • Evidence of implementation- Audit process with non Superbill for after hours care	mis-alignment id
Patient-Centered Access & Continuity (AC)	Accessible Care	Patients need to reliably access care when needed	Function A. Offer enhanced options for access to in- person care	Provides scheduled routine or urgent appointments by telephone or other technology-supported mechanismsDocumented process AND • Report- Telemedicine	

### PCMH: Accessible Care

### MENU OF FORMS

### FQHC Partners: 17 forms

Provides scheduled routine or urgent appointments by telephone or other technology-supported mechanisms...Documented process AND • Report- **Telemedicine** 

Confirms clinical advice and care provided after-hours does not conflict with patient medical record

# National Review Matrix: 12 forms

System in place that ensures patients have same day access to their healthcare provider e.g. open access scheduling for same day appointment<sup>32</sup>

The health home provider ensures 24 hrs / 7 days a week availability to a care manager to provide information and emergency consultation services<sup>38</sup>

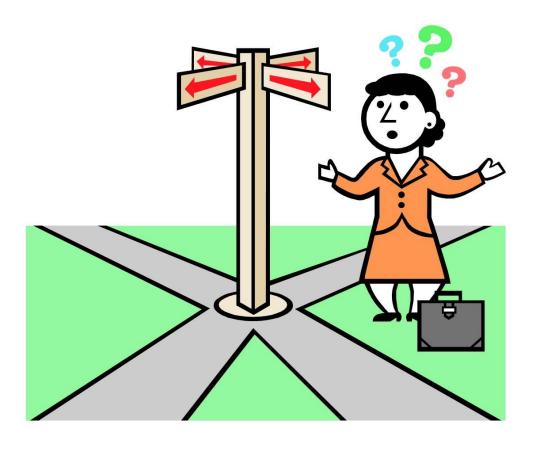
# Tailored Functions & Forms Matrix-ALIGNMENT

ST WHO?	MAPPING THE PCMH CARE MODEL AT BORREGO => AHRQ-NCQA STANDARDS					
WHAT? WHEN? WHERE?	Source: AHRQ	Motivating Need - Source: Published Literature	Source: USC Team Analysis based on the PCMH literature	PCMH Forms Source: Borrego Health	FLAG: (e.g., mis-alignment between NCQA & AHRQ, form not implemented yet,Other)	
NCQA SIX STANDARDS OF CARE /CORPORATE CATEGORY	PCMH PRINCIPLES	MOTIVATING PROBLEM	GGAL FUNCTION(S)	DESCRIPTION/Additional Information  This column could be seen as referring to PCMH FORMS		
Knowing & Managing Your Patients (KM)	Quality and Safety	Care is not consistently driven by scientific evidence and supported by clinical information systems	Function D. Monitor and measure care as delivered to assure adherence to evidence-based standards	Comprehensive health assessment includes (all items required)Documented process and evidence of implementation-CORE-Comprehensive health assessment –see above. Screen shots of all assessments used in EHS		
	Comprehensive Care	Care is episodic. Lack of innovative models of team work to support team-based care	Function A. Identify needs and services in health continuum, including social and behavioral needs	Has regular "case conferences" involving parties outside the practice team (e.g., community supports, specialists)only within Borrego; PCP. Psychologist; Psychiatrist; RN; Care coordinator; Community Health worker	mis-alignment identified	

# How are these concepts relevant to adaptation efforts?

# Current guidance on adaptations

Identify core components, preserve them and...adapt everything else



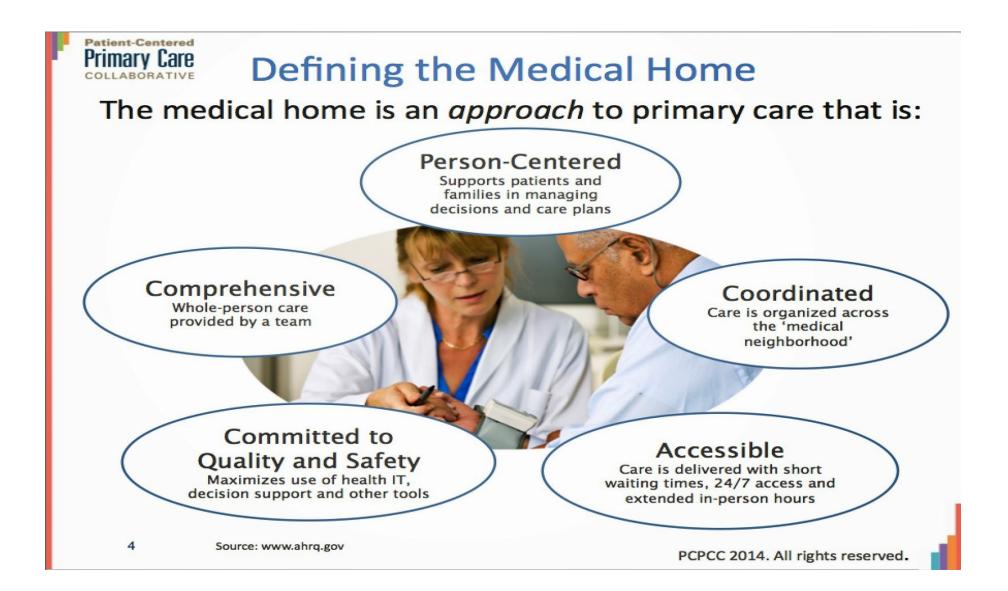
# Yes, but, how do we systematically and consistently identify those boundaries?



# How can we better prepare FQHCs' immer comtext to successfully innovate?



### What about







Our Websites: ~

Accreditation & Certification  $\, imes \,$ 

Standards ~

Me

Home > Accreditation & Certification > Certification > C

### Primary Care Medical Home Certification Program

Transform your primary care services — improve the continuity, quality and efficiency.

### Patient-Centered Medical Home (PCMH)

NCQA's Patient-Centered Medical Home (PCMH) Recognition program is the most widely adopted PCMH evaluation program in the country. Approximately 13,000 practices (with 67,000 clinicians) are recognized by NCQA. More than 95 organizations support NCQA Recognition through providing financial incentives, transformation support, care management, learning collaboratives or MOC credit.

# This is one problem PCMH is designed to address

Care is often inconsistent with, and not planned or carried out in consideration of, patient preferences and values.

This is a **goal/purpose** we all agree to achieve with PCMH to address that problem

Assess patient values, needs and preferences.

# And here is a menu of activities/strategies to customize and carry out that goal

Written materials published in primary language(s) of the community



Providers or telephonic trained interpreters speak a patient and family's language of choice



## **Summary Points**

- Gaining in-depth understanding of how real-life settings define and manage complex interventions can inform research efforts seeking to test these intervention's effectiveness and successful customizations
- Operationalizing a complex intervention's forms and functions could improve FQHCs' capacity to define it, map it and successfully implement it

## Interdisciplinary Collaborators



Rebecca Lengnick-Hall, PhD Washington University St. Louis, MO.



Brian Mittman, PhD
Kaiser Permanente
Pasadena, CA.



Haomiao Jin, PhD USC, Los Angeles, CA.

Leslie Myrick, MSOD
Director of Quality / Department
FQHC located in Southern California.

Christina Reaves, MPH
Director Community Research
FQHC located in Southern California.

"Order is not enough. You can't just be stable, and secure, and unchanging, because there are still vital and important new things to be learned."

(Jordan Peterson)

### Mónica Pérez Jolles, PhD Email: mjolles@usc.edu



Research Affiliate, USC Gehr Family Center for Health Systems Science
Fellow, Cecil G. Sheps Center for Health Services Research, UNC-Chapel Hill
Assistant Professor, USC Suzanne Dworak-Peck School of Social Work
University of Southern California

Profile: <a href="https://expertfile.com/experts/monica.jolles">https://expertfile.com/experts/monica.jolles</a>